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{ REPORT
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DEPARTMENT OF STATE, FOREIGN OPERATIONS, AND
RELATED PROGRAMS APPROPRIATIONS BILL, 2010

JULY 9, 2009.—Ordered to be printed

Mr. LEAHY, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany S. 1434]

The Committee on Appropriations reports the bill (S. 1434) making appropriations for the Department of State, foreign operations, and related programs for the fiscal year ending September 30, 2010, and for other purposes, reports favorably thereon and recommends that the bill do pass.

Amounts in new budget authority

Total of bill as reported to the Senate	\$48,858,900,000
Amount of 2009 appropriations	50,758,813,000
Amount of 2010 budget estimate	52,202,963,000
Bill as recommended to Senate compared to—	
2009 appropriations	–1,899,913,000
2010 budget estimate	–3,344,063,000

\$15,000,000 is for the Initiative for Conservation in the Andean Amazon and \$10,000,000 is for such activities in the Brazilian Amazon. In addition, \$18,500,000 is recommended for the Congo Basin Forest Partnership, including not less than \$2,500,000 for the U.S. Fish and Wildlife Service's program to protect great apes in Central Africa. The Committee supports continued funding for USAID's program to protect the habitat of orangutans in Borneo and Sumatra, and for USAID's program to protect wildlife in the Boma Jonglei area of Southern Sudan.

The Committee also recommends additional assistance for developing countries to protect endangered forests, wildlife, and water ecosystems through international programs administered by the U.S. Forest Service (forest and wildlife conservation) and the U.S. Fish and Wildlife Service (multilateral species and migratory bird conservation). The Committee encourages support for international programs of the U.S. National Park Service (national park management) and the National Oceanic and Atmospheric Administration (coral reefs and marine-protected areas).

Oceans.—The Committee is aware that CO₂ emissions from burning fossil fuels and deforestation is changing the acidity of the ocean in ways that pose grave threats to fish and other ocean wildlife. The Committee expects the Departments of State and Treasury to coordinate with NOAA on the use of funds for climate change programs. The Committee also recommends \$10,000,000 for the Coral Triangle Initiative.

GLOBAL PROGRAMS

Contracting.—The Committee is concerned that USAID's increasing reliance on the use of Indefinite Quantity Contracts [IQCs] and umbrella grants undermines competitive contracting processes, inhibits the participation of smaller organizations which bring niche expertise, and limits creative and innovative approaches to development. Local knowledge and relationships are the basis of effective development efforts, yet IQCs and other large solicitations often go to organizations that do not retain a permanent in-country presence beyond the scope of a particular project.

The Committee is further concerned that decisions to utilize IQCs and umbrella grants are often made principally for reasons of administrative convenience rather than project effectiveness. The Committee notes that lack of sufficient administrative resources is partly responsible for this loss of diversity in implementing organizations and expects that the additional resources provided for staffing in this act will help to reduce reliance on IQCs and umbrella grants.

* *Partner Vetting.*—The Committee supports effective vetting procedures to prevent U.S. foreign assistance funds from supporting individuals or organizations involved in terrorism. Such procedures are being implemented in the West Bank and Gaza. The Committee is concerned that USAID plans to put into effect a new PVS which, as currently proposed, could have unintended, adverse consequences for assistance programs implemented by NGOs and contractors. In order to ensure a new PVS reflects the right balance between security, privacy and effective implementation of assistance programs, the Committee requires a new USAID Adminis-

trator to conduct a review of PVS and consult with affected organizations and Congress.

Patrick Leahy War Victims Fund.—The Committee continues to support the LWVF, administered by USAID, which assists persons who are disabled as a result of armed conflict. The Committee recommends \$14,000,000 for the LWVF.

University Programs.—The Committee recommends the Department of State and USAID consider proposals from the following institutions, among others, through a transparent and competitive funding process: University of Georgia; University of Iowa; University of South Carolina; Utah State University; Temple University School of Law; Flathead Valley Community College; and University of Montana.

Victims of Torture.—The Committee recommends \$13,000,000 for programs and activities that address the needs of victims of torture. The Committee recommends support for centers for victims of torture that provide services consistent with the goals of Public Law 106-87. An additional \$7,100,000 is recommended for the U.N. Voluntary Fund for Victims of Torture under the IO&P account.

Water.—The Committee recommends not less than \$315,000,000 from all accounts in this act for water sanitation and supply projects pursuant to Public Law 109-121. Funds should be used to provide safe water and sanitation in high priority countries, as described in Public Law 109-121, and increasing access to safe drinking water should continue to be the highest priority in the programming of these funds. The Committee intends that funds are used to support urban and rural water projects.

The Committee directs relevant USAID offices and bureaus involved in water-related programs to coordinate on a regular basis.

Women's Programs.—The Committee supports programs which directly enhance economic opportunities for very poor, poor and low-income women in developing countries, including to increase women-owned business development; property rights for women; women's access to financial services; women's ability to benefit from global trade; and improve women's employment benefits and conditions. Funds should also be used to provide technical assistance and capacity building for women's organizations.

COUNTRIES

PRC.—The Committee recommends \$20,000,000 for environment, governance, rule of law, and disaster preparedness programs in the PRC, and continues current restrictions relating to the export of satellites and prohibitions on assistance to the People's Liberation Army.

Vietnam.—The Committee recommends \$20,200,000 for assistance for Vietnam under the DA account, which is \$5,000,000 above the request.

REPORTS

Contracting.—The Committee directs USAID to submit a report not later than December 1, 2010 detailing all umbrella grants and IQCs issued during fiscal year 2010. The Committee also directs USAID to postpone awarding any new IQC's and umbrella grants